

## Message Text

CONFIDENTIAL

PAGE 01 USBERL 00234 061734Z

10

ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06

CAB-02 COME-00 DOTE-00 EB-07 FAA-00 SAJ-01 IO-11 /080 W

----- 089567

R 061610Z FEB 76

FM USMISSION USBERLIN

T RUFHOL/AMEMBASSY BONN 6810

SECSTATE WASHDC 1954

INFO AMEMBASSY ANKARA

AMEMBASSY BERLIN UNN

AMCONSUL ISTABUL

AMEMBSSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY PARIS

USMISSION NATO

C O N F I D E N T I A L USBERLIN 0234

E.O.11652: GDS

TAGS: PFOR, EAIR, WB, US, FR, UK, TR, GW, GE, UR

SUBJECT: WEST BERLIN TURKISH WORKER FLIGHTS

REFS: USBERLIN 156; ANKARA 0920, STATE 28614

1. SUMMARY: DESPITE OFFICIAL SENAT REQUEST THAT ALLIES  
CONSIDER USE OF BK/O(62)5 AGAINST THY, GOVMAYOR SCHUETZ,  
TRANSPORT SENATOR LIEHR, AND OTHERS HAVE MADE CLEAR  
THEY BELIEVE FRG SHOULD DO MORE BEFORE ALLIES ARE ASKED  
TO ACT. HOUSE OF REPRESENTATIVES DEBATE JAN 29 AIRD  
ISUE THOROUGHLY WITH LIEHR CONCLUDING THAT ADMINISTRATIVE  
MEASURES COULD NOT BE SUBSTITUTE FOR REQUIRED POLITICAL  
SOLUTION. WE FAVOR PAN AM PROPOSAL TO INSTITUTE  
SCHEDULED SERVICE WHICH AT LEAST LOCALLY WOULD SEEM TO  
HAVE GOOD CHANCE OF SUCCESS GIVEN SENAT INTEREST  
AND LOW PRIORITY THAT OTHER BERLIN CARRIERS HAVE  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 USBERL 00234 061734Z

GIVEN THIS PART OF THEIR BUSINESS. WE EXPECT SOVIETS

WOULD MAKE TRADITIONAL PRO-FORMA PROTEST IF SERVICE WER  
BILLED AS BERLIN-ISTANBUL, IE., BEYOND IGS, AS THEY  
HAVE DONE IN OTHER SUCH CASES IN PAST. HOWEVER, WE  
DOUBT SOVIETS, WOULD GO BEYOND STAMPING CARDS IN BASC  
" SAFETY OF FLIGHT NOT GUARANTEED" IN IMPLEMENTING  
THEIR PROTEST. END SUMMARY.

2. NOT ONLY HERZ( STATE 28614) BUT GOVMAYOR SCHUETZ  
HIMSELF IN MEETING WITH COMMANDANTS EXPRESSED LACK OF  
ENTHUSIASM FOR USE OF BK/O(62)5 PROCEDURE WITH RESPECT  
TO TURKS. SCHUETZ' BASIC PINT WAS THAT FRG MUST DO MORE  
BEFOE ALLIES SHOULD BE ASKE TO CONSIDER REASONABLY  
DRASTIC MEASURE. UNDER CIRCUMSTANCES AND GIVEN VERY  
STRONG FRENCH AVERSION TO RESORTING TO BK/O(62)5, WE  
ARE TELLING SENAT THAT WE WILL NOT ACT UPON THEIR  
OUTSTANDING REQUEST FOR TIME BEING.

3. IN JAN 29, DEBATE, BERLIN HOUSE OF REPRESENTATIVES  
AIRED TURKISH WORKER FLIGHT QUESTION AT LENGTH. CDU  
PREDICTABLY NOTD HOUSE RESOLUTIONS AND  
LONG LIST OF SENAT AND FRG GOVERNEMTN STATEMENS  
WHICH HAD NOT LED TO ACTION.  
TRANSPORT SENATOR LIEHR PROVIDED STATISTICS WHICH SHOWED  
THAT TEGLE HAD SOMEWHAT LARGER SHARE OF TURKISH TRAFFIC  
IN 1975 THAN TEMPELHOF HAD IN 1974, BUT THAT MARKED  
DETERIORATION TOOK PLACE IN DECEMBER -JANUARY WITH TEGEL  
75 PERCENT SHARE DIPPING SHARPLY TO APPROXIMATELY 60  
PERCENT. PRESS FEB 6 REPORTS THAT ONLY TWO TURKISH  
FLIGHTS A WEEK ARE NOW SCHEDULED AT TEGEL, A NEW LOW.

4. OVERALL IMPRESSION LEFT BY HOUSE DEBATE  
WOULD APPRA TO BE THAT FRG HAS NOT DONE ENOUGH TO  
CORRECT SITUATION, LIEHR HIMSELF CONCLUDED SENAT STATEMENT  
WITH OBSERVATION THAT WHILE THERE WERE ADMINISTRATIVE  
MEASURES WHICH COULD BE TAKEN AGAINST THEM BY IMPLEMENTING  
PUNITIVE ALLIED LEGISLATION, SUCH ADMINISTRATIVE STEPS  
COULD NOT BE SUBSTITUTE FOR NECESSARY POLITICAL SOLUTION  
TO PROBLEM.

5. WE ARE OF COURSE HOPEFUL AND SUPPORTIVE OF PAN AM  
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 USBERL 00234 061734Z

SUGGESTION TO USE MORE OF THEIR CAPACITY ON SCHEDULED  
TURKISH SERVICE. WE BELIEVE AEROAMERICA'S INTEREST IN  
TURKISH BUSINESS IS SMALL AND WE HAVE IMPRESSION FROM  
BRITISH THAT FOR DAN AIR AND LAKER TURKISH WORKER FLIGHTS  
TKAE LAST PLACE IN THEIR ORDER OF PRIORITIES. PAN AM  
PRESUMABLY WOULD CARRY RESPONSIBILITY FOR UNRAVELLING  
SKEIN OF QUESTIONS INVOLVING TURKISH BILATERALS,  
CONCESSIONS REQUIRED TO BRITISH, ARRANGMENTS WITH WSB

TOUR AGENCIES AND PERHAPS EVEN DIFFICULTIES WITH LUFTHANSA  
IF PAN AM IS TO SERVICE TURKEY USING ONE OF THEIR IGS  
POINTS (NUREMBURG) AS INTERMEDIATE STEP.

6. IT IS ALMOST CERTAIN THAT SOVIETS WOULD OBJECT TO  
ESTABLISHMENT OF SCHEDULED SERVICE TO POINT OUTSIDE FRG.  
(SEE BERLIN 1872 OF OCT 17, 1974). HOWEVER, IN PAST,  
ONLY CONCRETE FORM THEIR OBJECTIONS TOOK WAS TO STAMP  
FLIGHT CARDS IN BASIC "SAFETY OF FLIGHT NOT GUARANTEED."  
WE ARE PREPARING CONTINGENCY GUIDANCE HERE FOR USE IF  
SCHEDULED SERVICE TO TURKEY MOVES AHEAD AND SOVIETS  
COME IN WITH PROTEST AS WELL AS PRESS GUIDANCE FOR NONE  
TOO REMOTE CONTINGENCY THAT PAN AM'S PROPOSAL WILL LEAK  
TO PRESS. GEORGE

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** BERLIN AIR ACCESS, SUPPLEMENTAL AIRLINES, FOREIGN WORKERS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 06 FEB 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** coburnhl  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976USBERL00234  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Film Number:** D760047-0294  
**From:** USBERLIN  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760272/aaaackj.tel  
**Line Count:** 129  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 3  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** 76 USBERLIN 156, 76 ANKARA 920, 76 STATE 28614  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** coburnhl  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 22 APR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <22 APR 2004 by greeneet>; APPROVED <10 AUG 2004 by coburnhl>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** WEST BERLIN TURKISH WORKER FLIGHTS  
**TAGS:** PFOR, EAIR, WB, US, FR, UK, GE, GC, UR, PANAM  
**To:** n/a  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006